

#### Missing Middle Housing

Thinking Big and Building Small to Respond to the Housing Crisis

#### City of San Jose, CA

18 December 2019

Presenter:

Daniel Parolek, AIA

Founding Principal Opticos Design, Inc.







What is the problem?

SECTION

Why is this so important to discuss?

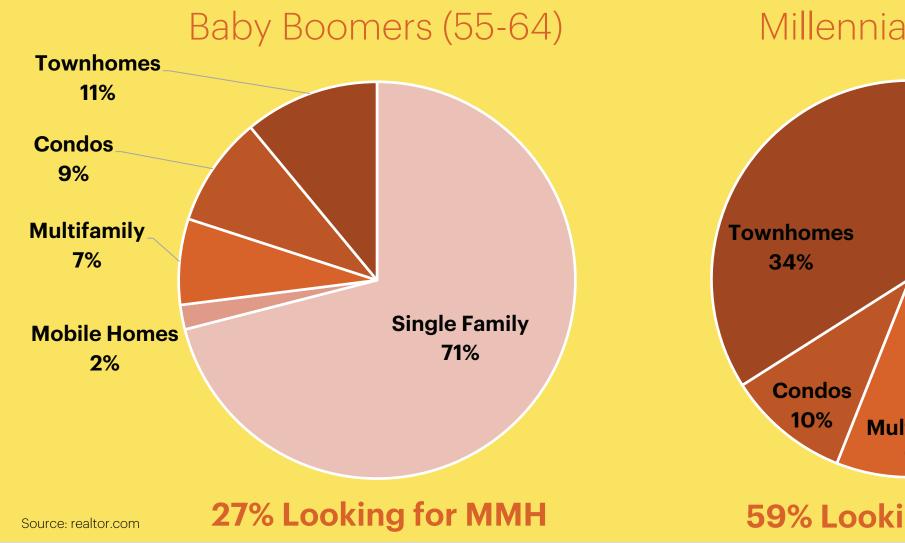
#### Shifting household demographics

Today, 30% of households are single persons

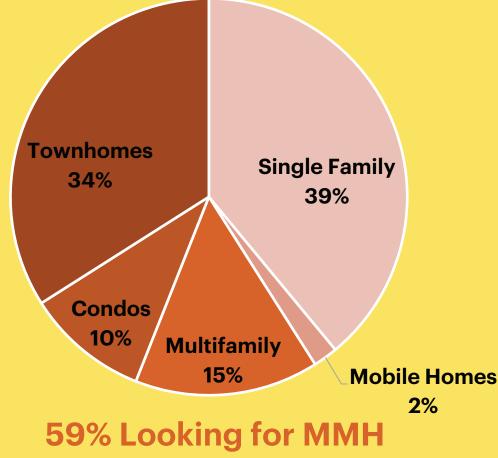
By 2025 75-85% of households will not have children By 2030
1 in 5 Americans
will be 65+

From 2005 to 2050
Latinos will account
for 60% of the
nation's population
growth

#### Shifting demand for walkable living and MMH







#### The affordable housing crisis is rapidly growing

In 2017, 31% of American households were housing cost burdened.

~American Housing Survey

This also requires us to reflect back on inequitable housing policies that did not allow/made if harder non-white households to own and build equity.



Image source: Plan Hillsborough

#### Zoning has been ineffective in delivering choices

### Has given density a bad name

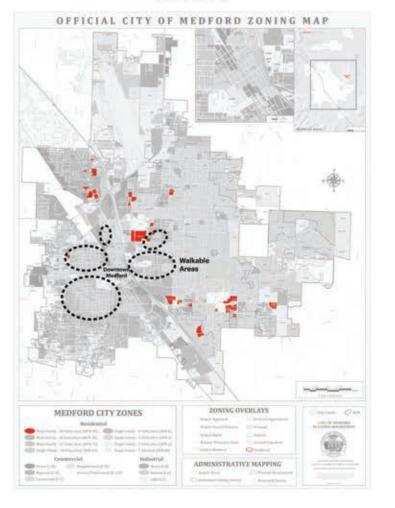
Should avoid using that term in framing housing conversation.

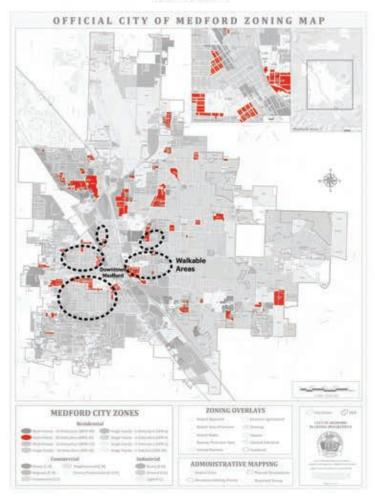
Higher density does not have to equal bigger or ugly

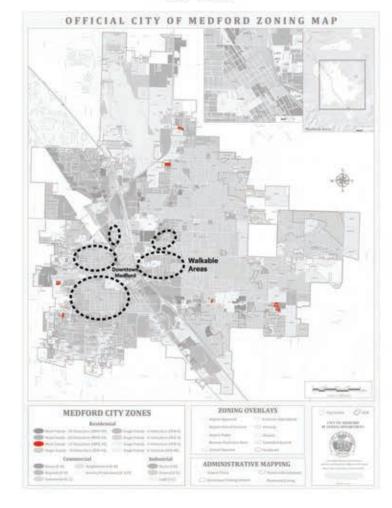


#### Disconnect: Walkable Contexts vs MF Zoning

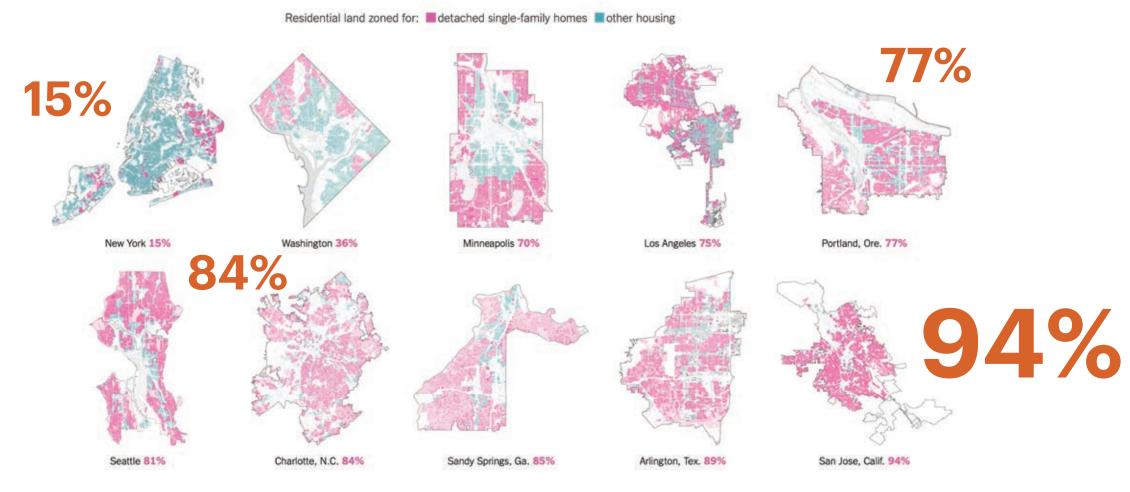
MFR-30 MFR-20 MFR-15







## Majority of most cities zoned for single family housing only



Source: New York Times



# What is Missing Middle Housing?

SECTION

Getting it right: It's not just medium-density housing

#### Defining Missing Middle Housing



House-scale buildings with multiple units in walkable neighborhoods

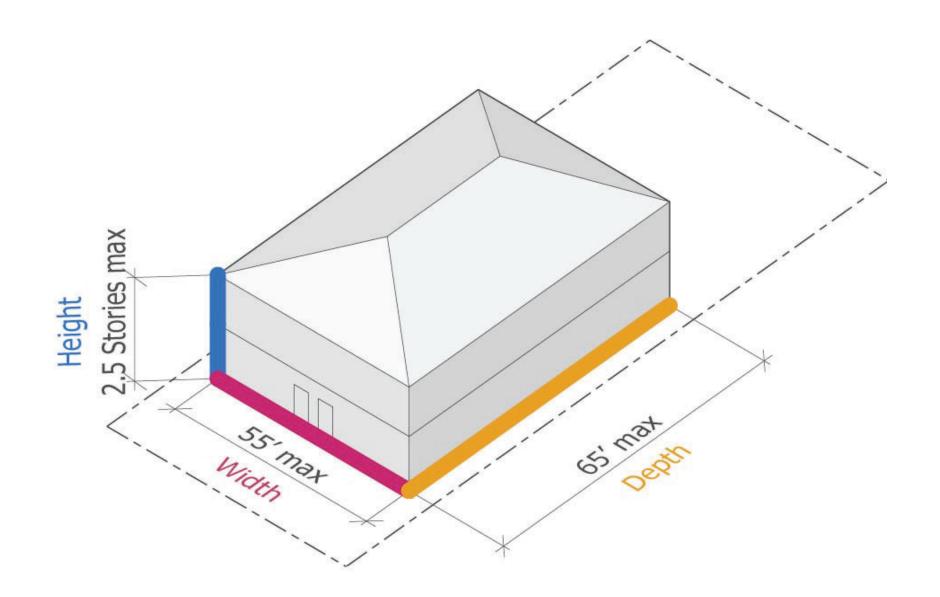
#### It is middle in two different ways

- A middle form and scale between single family and multifamily buildings
- Can deliver affordability by design to middle income households



The Alliance for Housing Solutions

#### House Scale: Height, width, and depth matter



#### 3 Units, Looks Like a House

**Triplex Achieves Average Densities of 16 du/acre** 





"Attainable"

## The Barbell of Affordable Housing



INCREASE SUPPLY
AT MARKET RATES



Affordable by design

Lower land costs

Lower construction costs

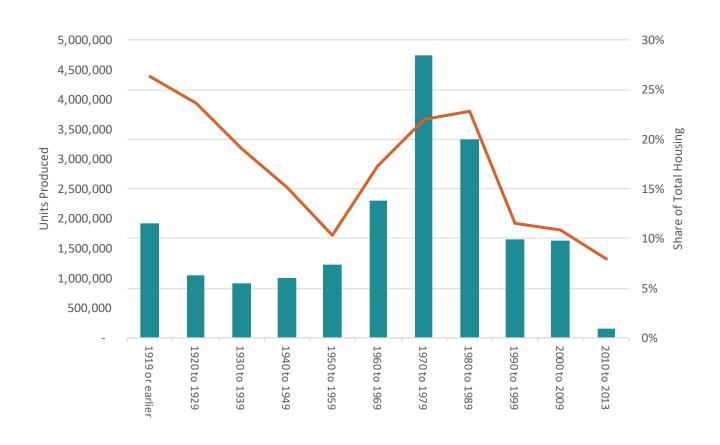
Smaller units

Local, incremental development

#### Why do we call it missing?

Less than 10% of all housing units produced between 1990 and 2013 were Missing Middle scale

-American Housing
Survey

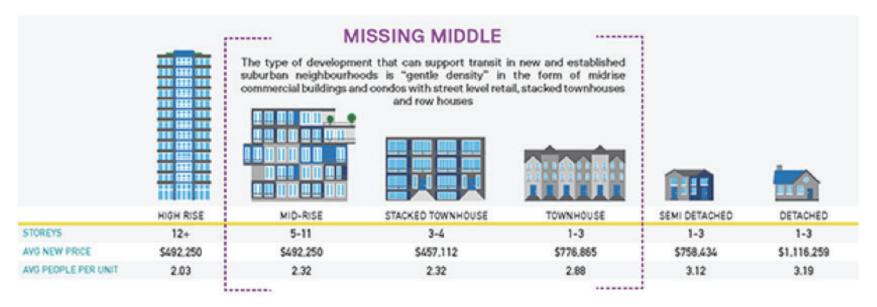


#### The concept has become a movement





#### State of New South Wales, Australia



Toronto

#### Missing Middle Housing: San Luis Obispo, CA







#### Missing Middle Housing: Santa Barbara, CA

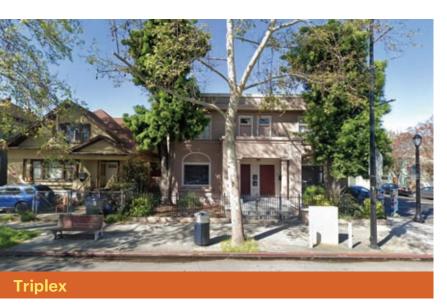




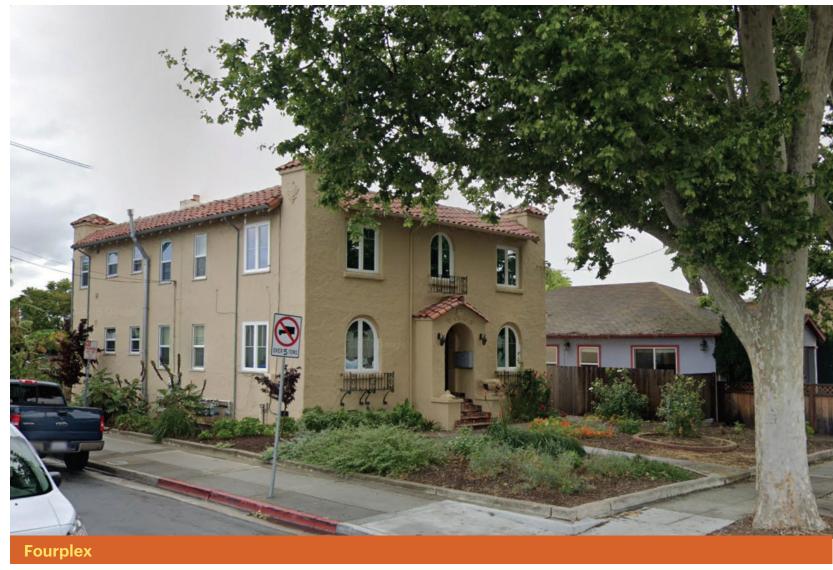




#### Missing Middle Housing: San Jose, CA







#### Missing Middle Housing: Sacramento





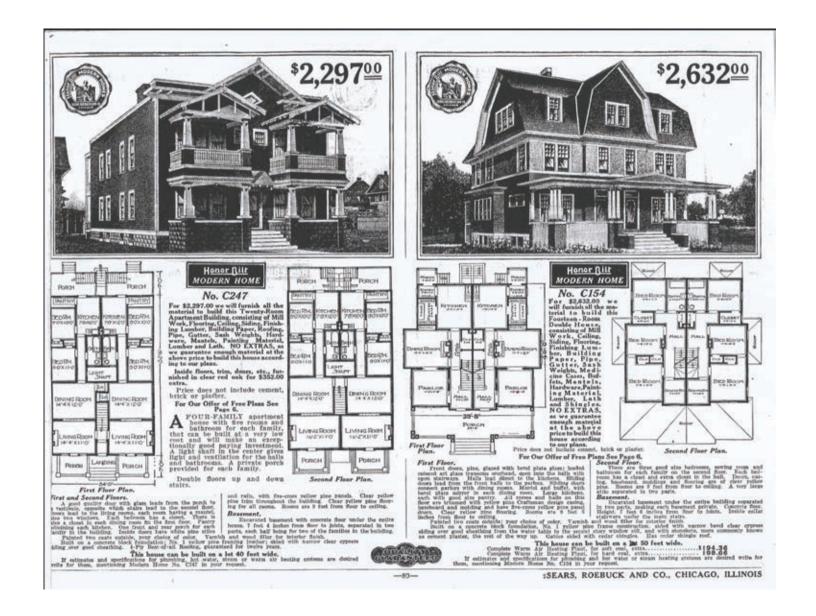




# Overview of the types 3

Form, scale, design characteristics

#### Used to be able to buy these in a catalog!



### Duplex: Side-by-Side





Typical Lot Size	Density
60′ x 125′	12 du/acre
50' x 100'	17 du/acre
50′ x 85′	19 du/acre

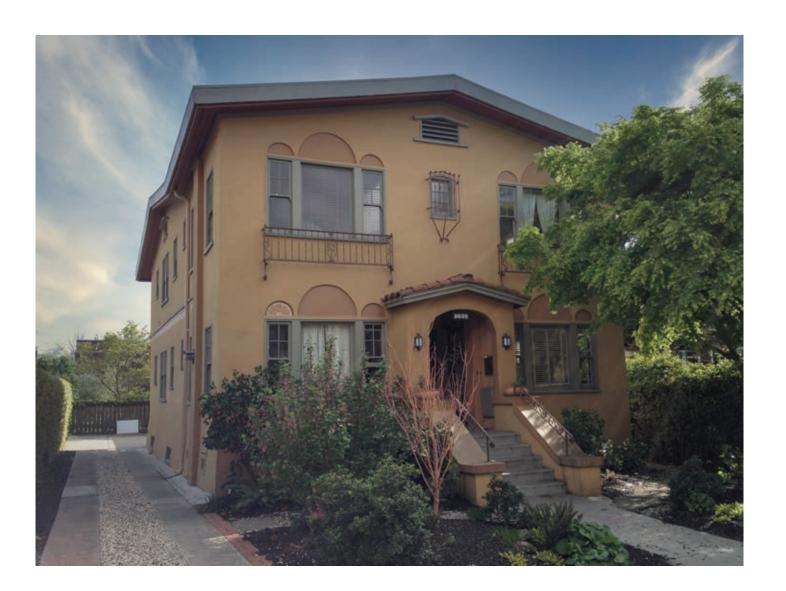
#### Bungalow/Cottage Court





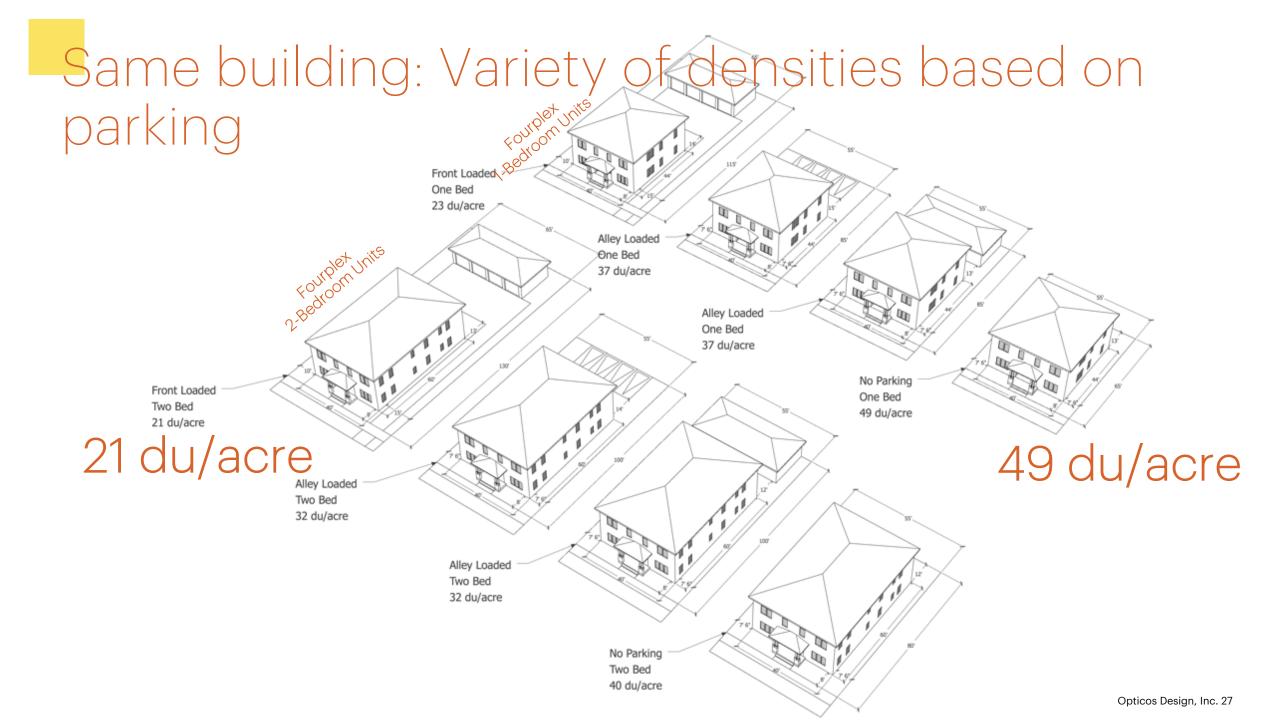
Typical Lot Size	Density (5 units / lot)	Density (6 units / lot)
100′ x 125′	17 du/acre	21 du/acre
100′ x 100′	22 du/acre	26 du/acre
80′ x 100′	27 du/acre	33 du/acre

### Fourplex

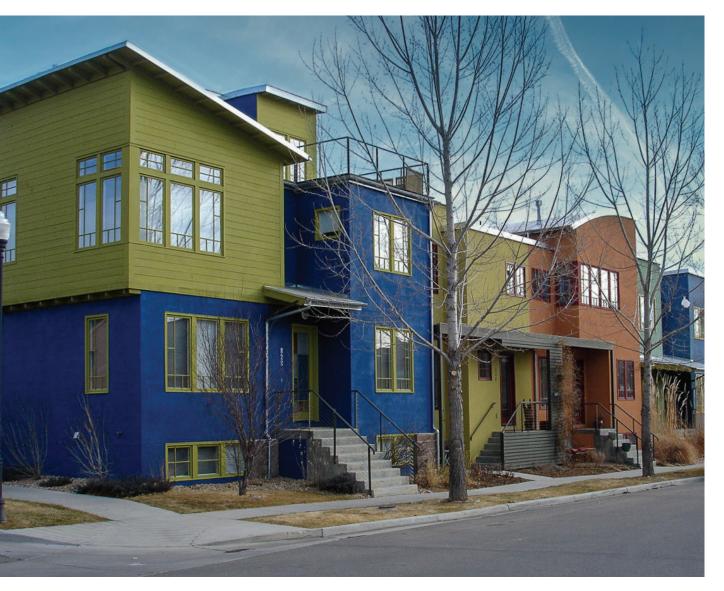




Typical Lot Size	Density (4 units / lot)
50' x 100'	32 du/acre
65′ x 115′	23 du/acre



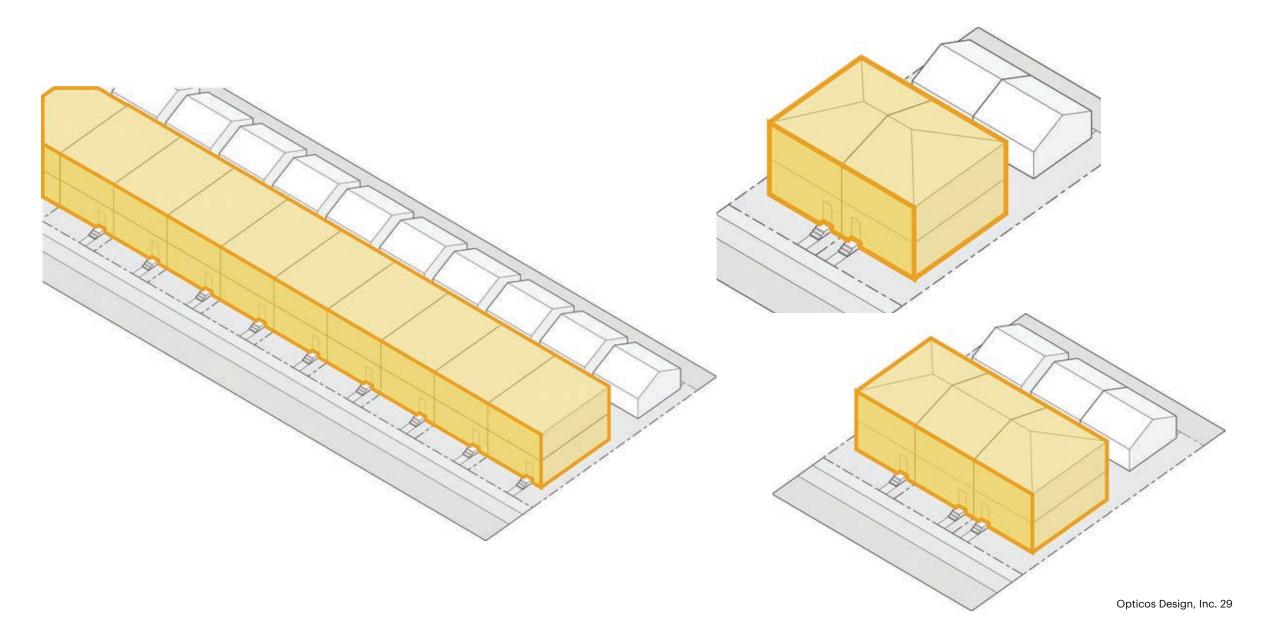
#### Townhouse





Typical Lot Size	Density
25' x 125'	14 du/acre
25' x 100'	17 du/acre
20′ x 75′	29 du/acre

#### Remember: Not all townhouses are the same

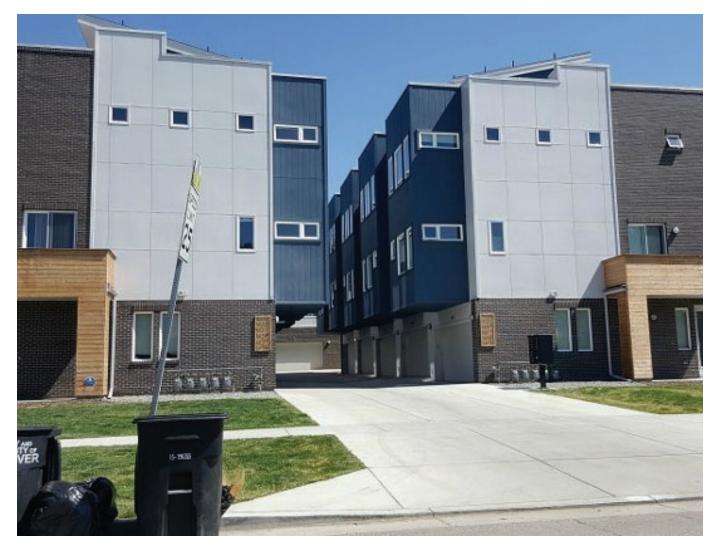


#### Be careful what you enable/allow!

These types fight against placemaking and the creation of high-quality places.

They do not deliver the range of affordability intended by most medium density zones.

Mountain View R3 project is focused on addressing this issue.



### Multiplex: Small





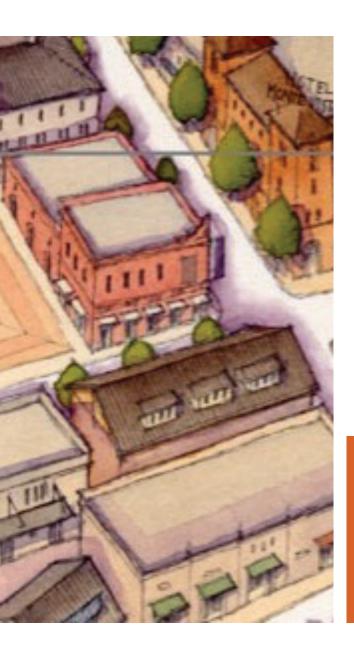
Typical Lot Size	Density (5 units / lot)	Density (8 units / lot)
100' x 125'	17 du/acre	27 du/acre
100' x 100'	22 du/acre	35 du/acre
80' x 100'	27 du/acre	43 du/acre

#### Courtyard Building



#### System Assumes High Density=Big Building





## What are the important characteristics?

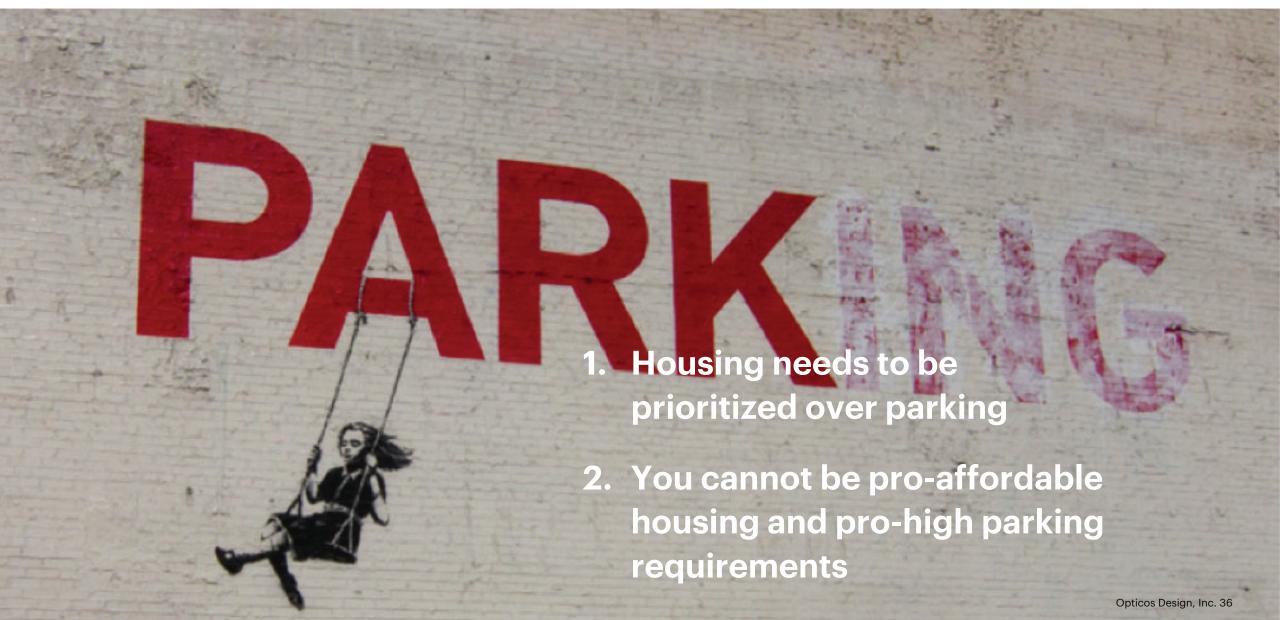
**Getting it right: Missing Middle Housing is** not just medium-density housing SECTION

#### Characteristics of Missing Middle Housing

- 1. Located in a walkable context
- 2. House scale. Lower perceived impact
- 3. Provide fewer off-street parking spaces



#### Think creatively about our approach to parking





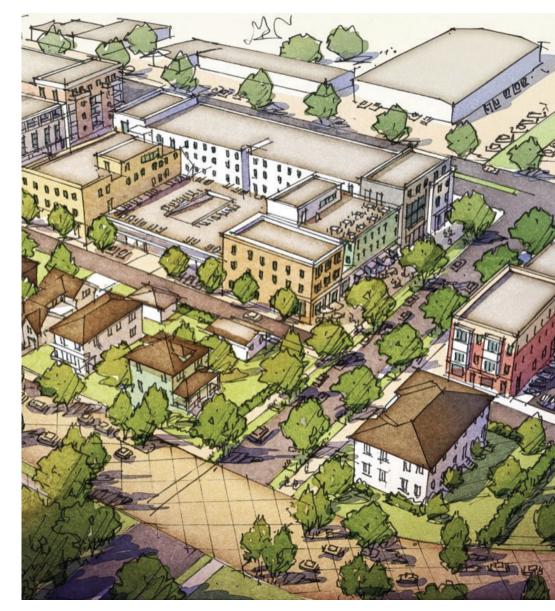
# How is the concept being applied?



Policy, planning, zoning, effective communication, getting it built

# Progressive local policy and state legislation

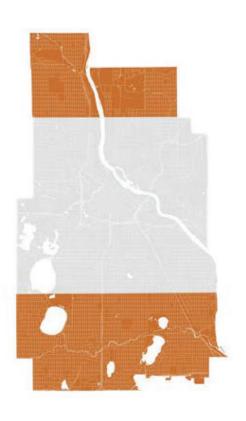
Starting Big: Rethinking single family land use and zoning

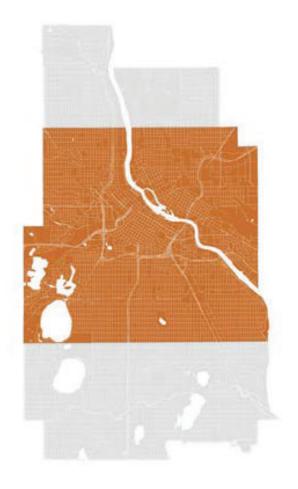


# Minneapolis' progressive housing policy

# Eliminated single family zoning citywide

Adopted a new citywide policy that allows up to 3 units on any lot, even those currently zoned for single family.





### Oregon's progressive state legislation: HB2001

In 2019 Oregon Governor Kate Brown signed House Bill 2001, which authorizes **missing middle housing** in large cities' singlefamily zones.

- Cities with pop. 10,000: Duplex allowed on any lot
- Cities with pop. 25,000: Up to four units on any lot

### POLITICS

### Bill to eliminate single-family zoning in Oregon neighborhoods passes final legislative hurdle

Posted Jun 30, 2019



Michael Lloyd-The Oregonian

A set of duplexes on North Mississippi Avenue in Portland.

Effectively communicating with communities about the need

Eliminate push back/resistance

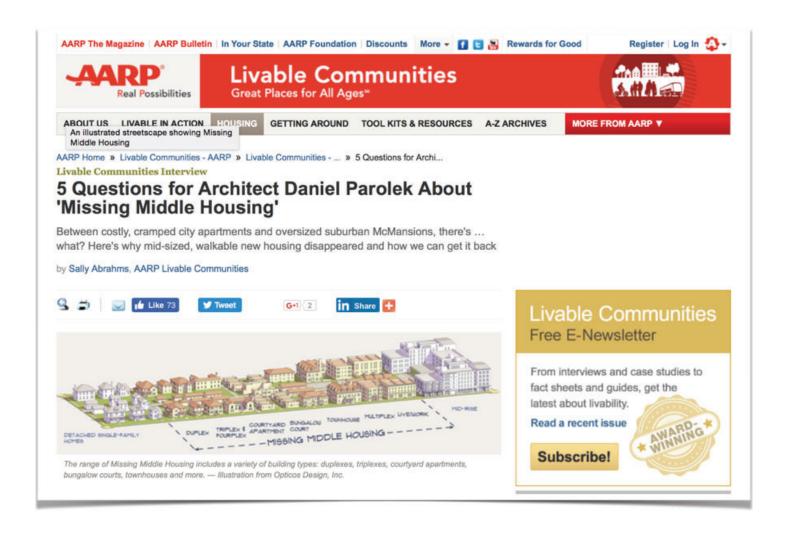


### AARP informing its members and supporters

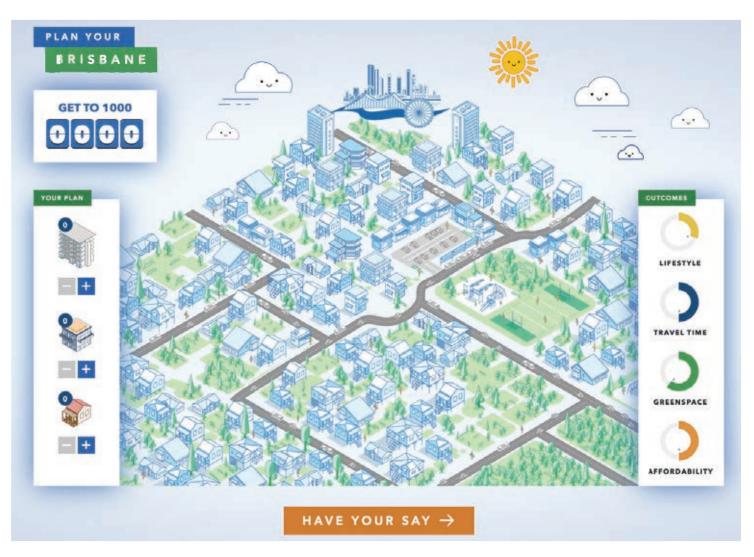
### 38 million members!

- 1. Walking tours
- 2. Roadshows/workshops
- 3. CA AAPR-Video series





### Brisbane, Australia community outreach







# Informing Small Area Plans/Specific Plans

**Downtowns, Corridors, Neighborhood Plans** 

Downtown Davis, CA Specific Plan

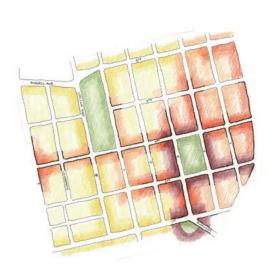


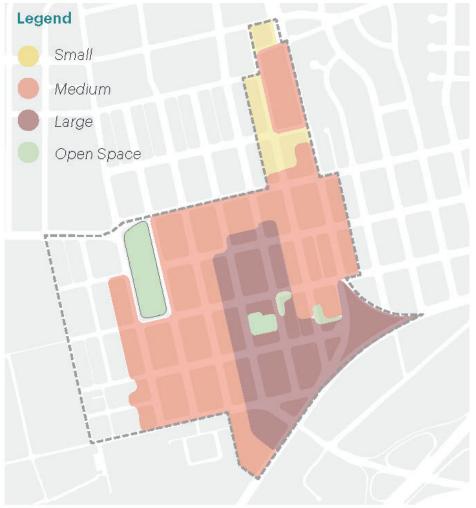
### Form and Scale: Small, Medium, Large

# Formalizing the design direction from the Charrettes:

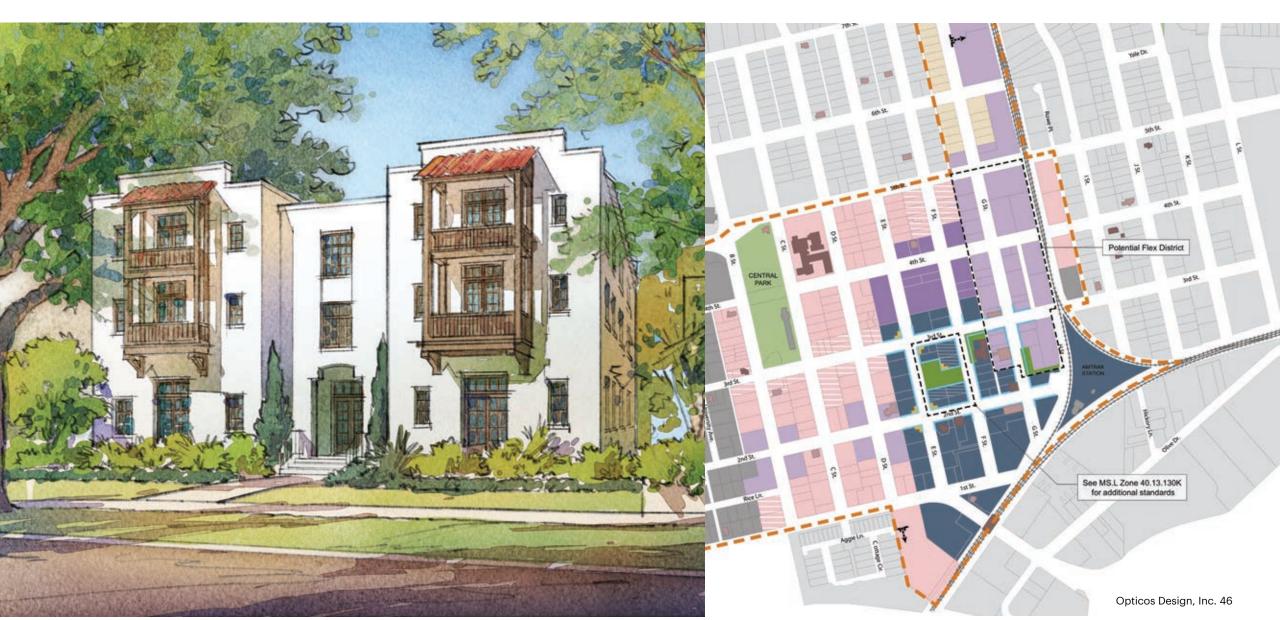
- Establish a hierarchy of form and scale.
- Create appropriate transitions in built form.
- Ensure predictable built outcome.



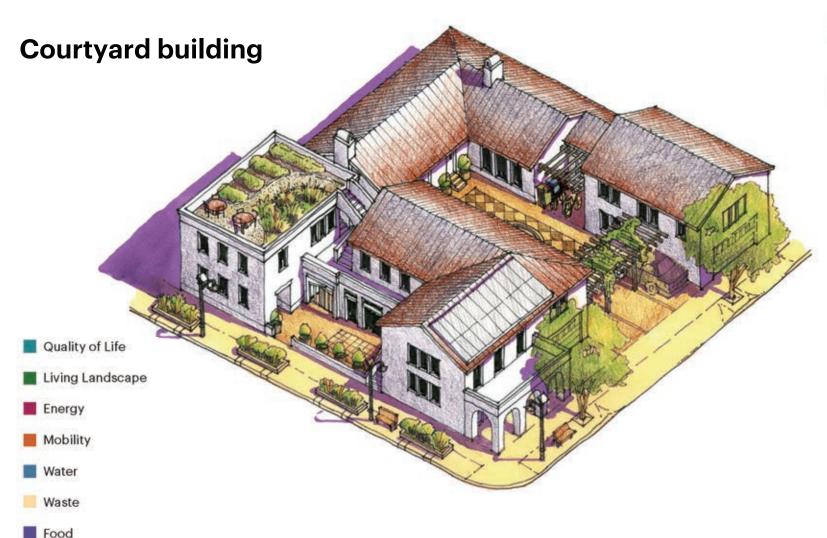




# Regulating Plan/Zoning Map



### Building Scale Sustainability

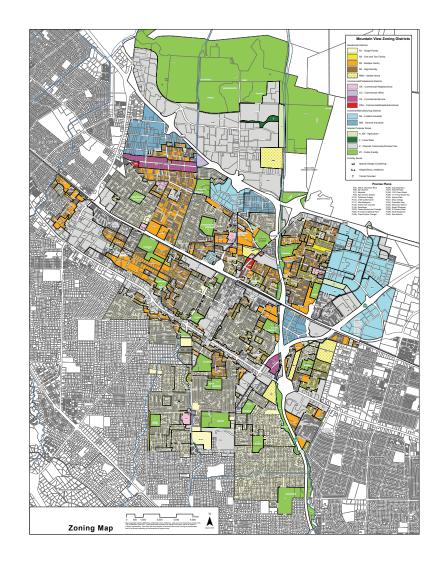


- Roof Access Access to flat roofs for outdoor open space supports use as a community garden or similar program.
- Native Vegetation Native plantings minimize maintenance and water demands.
  - Courtyard Orientation Open space oriented towards the south takes advantage of sun and summer winds, and blocks winter winds, encouraging active use.
  - Cross-Ventilation Designing for cross-ventilation enables passive building cooling.
  - Energy Saving Incentives Source control measures, such as glazed windows, result in energy savings.
  - Roof Materials High SRI roof materials help mitigate the heat island effect.
  - Solar Panels New construction projects can be solar ready buildings.
  - Preferential Parking If parking is limited, environmentally-friendly vehicles have preference.
  - Permeable Pavers Permeable pavers reduce runoff and filter stormwater onsite.
  - Waste source separation Color-coded landfill, compost, and recycling bins are located in convenient areas.

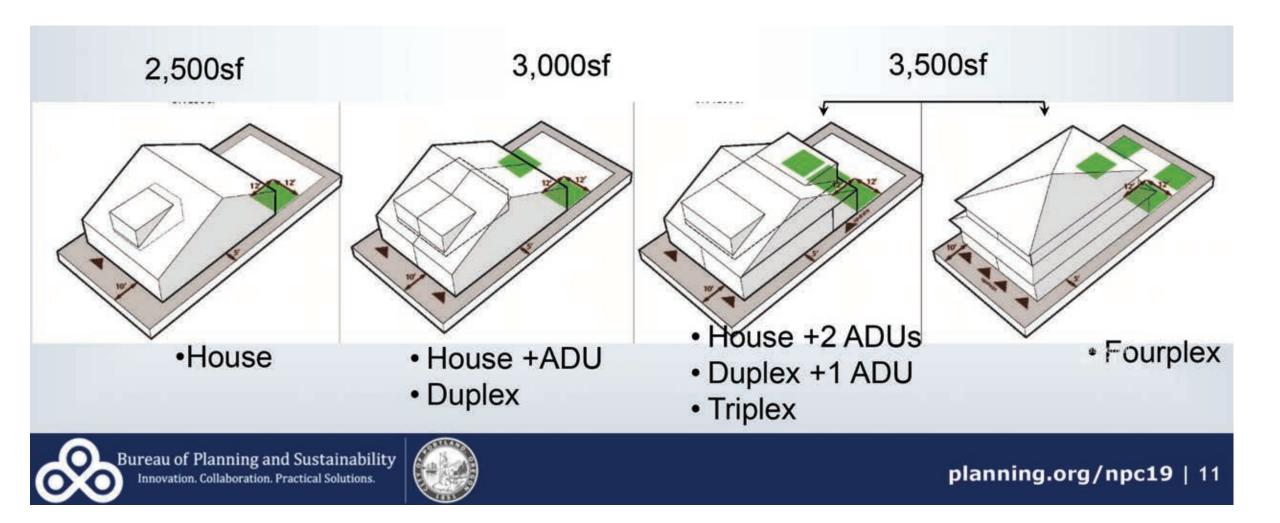
Opticos Design, Inc. 47

### Mountainview: R3 Zoning Revisions

- Where most of their older, more affordable rental housing stock exists
- Being torn down and replaced with lower density luxury townhouses



### Portland, OR: More units-higher FAR



# Informing Regional and General Plans

### Housing policy and land uses

California and across the country



# SACOG: Housing Policy Toolkit

### **HOUSING POLICY** TOOLKIT

A menu of policy options and best practices for removing governmental constraints to new housing at the local level in the

Sacramento Area Council of Governments

Version Date: 12/3/18

Zoning

Land use authority, exercised through zoning, is an important role of local government. It shapes the communities we live in by laying out a future development pattern and the regulatory framework for future growth. Most of the housing in the SACOG region is single family housing on large lots (lots greater than 5,500 square feet). This is a product of zoning and is fairly common across the rest of the State. If adding more diverse housing in more locations is a policy goal. then standard zoning practices should be reconsidered.

The following zoning policies and tools affect the type, location, and cost of allowed housing, to facilitate more housing choice in infill and established communities.

### Expand "Missing Middle" Zoning

"Missing middle" describes multiunit housing that fits within the scale of existing neighborhoods. White sometimes this term is used to refer to housing affordable to middle income households. this toolkit is referring to the missing middle housing type. This includes duplexes, triplexes, fourplexes, townhomes, courtyard apartments, and bungalow courts. Missing middle is cheaper to produce than larger apartment buildings, tends to become naturally affordable rental housing as it ages, provides sufficient density to support the shops, restaurants, and transit that are associated with walkable neighborhoods, and usually fits in with the look and feel of a single family neighborhood. See the appendix for examples of missing middle from the SACOG region.



- Allow for duplexes, triplexes, and fourplexes on all residentially zoned land.
- Strategically rezone land to allow for denser missing middle over 25 units/acre.
- · Allow for higher lot coverage (75 percent or more) for missing middle products.
- Consider using maximum floor area or height instead of units/acre to regulate intensity.

**SACOG Housing Policy Toolkit** 

# San Diego County



### Nashville, TN comprehensive plan

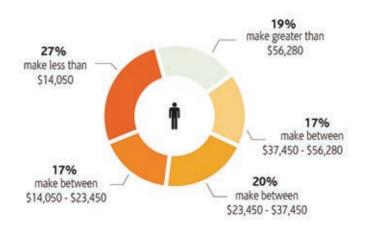
### All Nashvillians need housing that is affordable ...

In recent years, people making less than 120 percent of Nashville Median Family Income (MFI) have felt the pinch of higher housing costs. This includes seniors and veterans on fixed incomes, those in the hospitality and retail industries, teachers and public safety providers, as well as nurses and technicians in the healthcare profession. Housing is considered affordable when a household spends less than 30 percent of their gross income on housing. Housing affordability leads to economic stability for individuals, families, and our community as a whole.

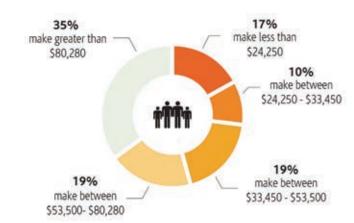
Extremely Low Income	Very Low Income	Low Income	Moderate Income		
< 30 % MFI	30-50 % MFI	50-80 % MFI	80-120 % MFI		

# HOOL BUS, OC.

### 81% of individuals with income make less than \$56,280

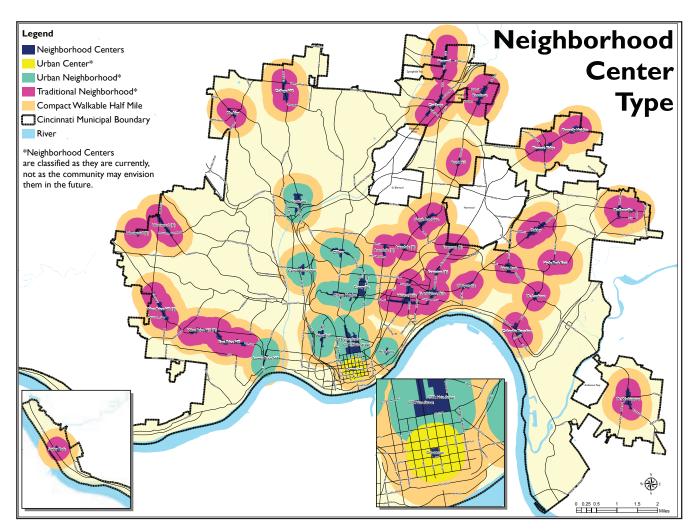


### 65% of families with income make less than \$80,280

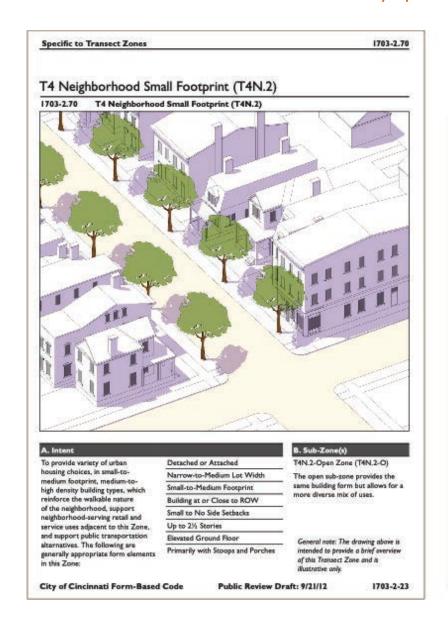


# Cincinnati, OH Citywide Form-Based Code and Comp Plan

- Future land use based on place types
- Designated 42 walkable neighborhoods for Form-Based Code application and city prioritization
- Winner of National APA
   Burnham Prize and CNU
   Charter Award Grand Prize



### Embedded allowed types within new zones

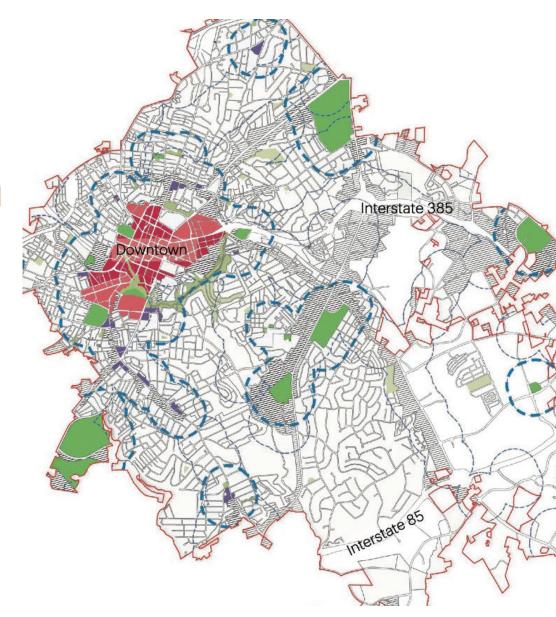


Duitella - Ton-	L			
Building Type	Width (	Depth (3)	-Standards	
Carriage House	n/a	n/a	1703-3.40	
Detached House: Compact	30' min.; 50' max.	75' min.	1703-3.60	
Cottage Court	75' min.; 100' max.	100' min.	1703-3.70	
Duplex	40' min.; 75' max.	100' min.	1703-3.80	
Rowhouse	18' min.; 35' max.	80' min.	1703-3.90	
Multi-Plex: Small	50' min.; 100' max.	100' min.	1703-3.100	
Live/Work	18' min.; 35' max.	80' min.	1703-3.130	

# Missing Middle Scan TM

# Identifying policy, planning, and zoning barriers

City of Greenville and Greenville County, SC

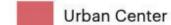


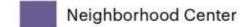
### Identify Missing Middle-Ready Contexts

### Key

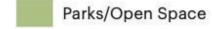
### **Identified Walkable Centers**











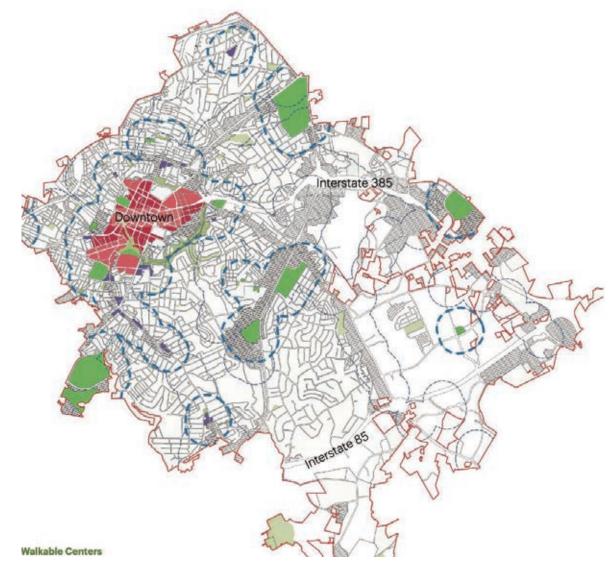
### **Zoning Districts**

Residential Districts

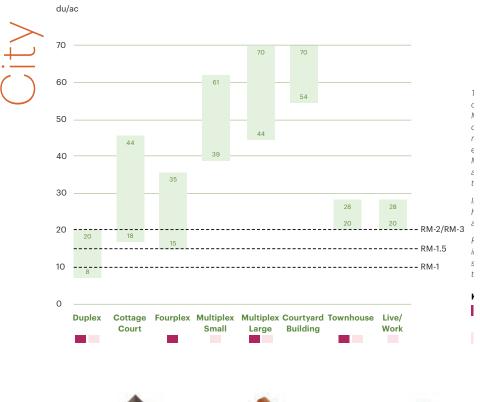


### **Walkable Environments**

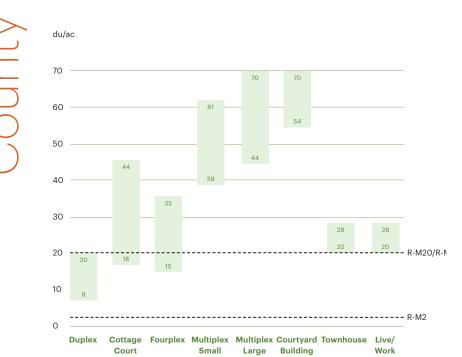
- 5 min walking distance from Centers
- 5 min walking distance from Bus Stops



### Comparing Allowed Densities to Required Densities









### Assessing area plans for ability to deliver MMH

Greenville County											
Barriers to MMH	Imagine Greenville Comp Plan	Berea Plan	Brandon Plan	Conestee Plan	Monaghan Mill Plan*	Cherrydale Plan	City View Plan	Dublin Road Plan	Dunean Plan	East Woodruff Plan	Fountain Inn Plan
Max. Density Allowed: Too Low	X	Χ	N.S.	N.S.	X²		Χ		N.S.	Х	X4
Min. Lot Area: Too High		X	Χ		Χ					X	Χ4
MMH Types Not Identified <sup>1</sup>		Χ	Χ	X	X	X	Χ	Х	Χ	Χ	Х
Content is Supportive of MMH					Χ <sub>8</sub>	X					
Content is Guidelines (Not Regulatory)		Х	Х	Х	Х	X	Х	Х	Х	Х	Х

### Notes:

### N.S. Not Specified

The PD and FRD are not shown because it is unclear what they allow given that each project is reviewed on a case-by-case basis.

<sup>&</sup>lt;sup>1</sup>Only reference to duplex, townhouses and multifamily.

<sup>&</sup>lt;sup>2</sup>Plan update proposes down-zoning from multifamily to single-family, and down-zoning R-7.5 to R-10.

<sup>&</sup>lt;sup>3</sup>Policy direction to limit "apartment" style of multifamily housing leaving it unclear if MMH is intended or not.

<sup>&</sup>lt;sup>4</sup>Majority of area is zoned for single-family.

<sup>&</sup>lt;sup>5</sup>Guidelines appear as regulations but are only advisory.

<sup>&</sup>lt;sup>6</sup> In R-M and R-MA, multifamily requires a min. of 2-acre site size and 12,000 sq.ft. size respectively.

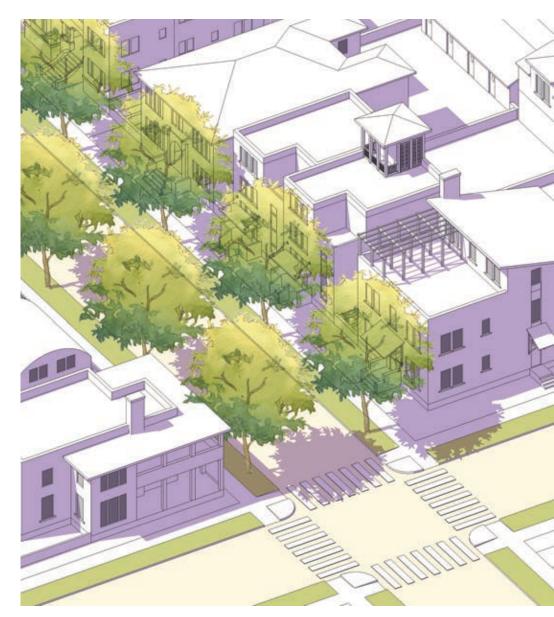
<sup>&</sup>lt;sup>7</sup>In R-M, once 2-acre site is provided, no individual lot minimum.

<sup>&</sup>lt;sup>8</sup> Duplexes through Fourplexes mentioned but majority of R-M Zoning being changed to Single-Family Zoning.

<sup>\*</sup> In Progress version reviewed

# Informing Zoning Reform Across the Country

Removing barriers to housing choices and ensuring quality



# Most zoning does not see differences



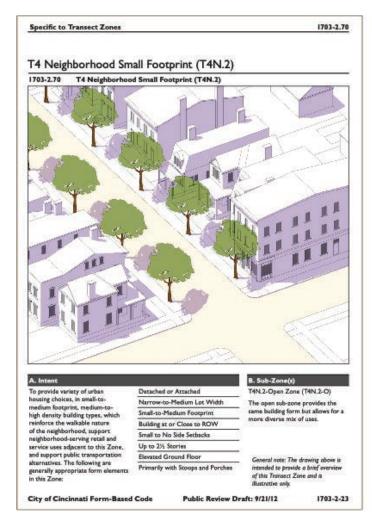
# Top Missing Middle Zoning Hacks

- 1. Reduce Minimum Lot Size
- 2. Regulate Maximum Building Width and Depth
- 3. Increase Allowed Density/min. Square Footage of Lot
- 4. Reduce/Remove Parking Requirements
- 5. Remove Open Space Requirements
- 6. Map More Broadly!!
- 7. Don't Allow Tuck Under Townhouses

### Allowed Building Types Embedded in Zones

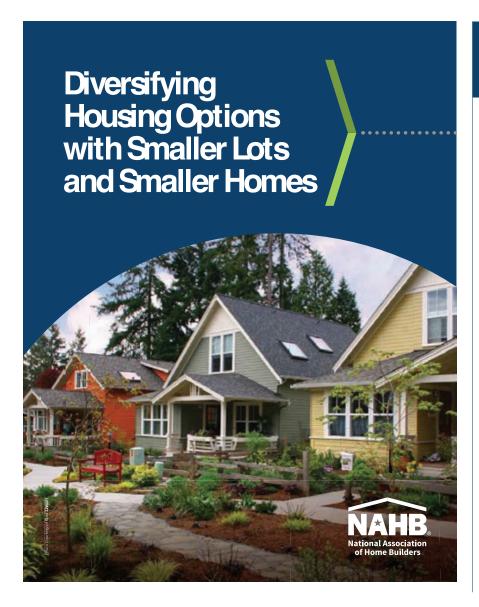
### **Form-Based Coding:**

Each zone thoughtfully allows a range of Missing Middle housing types



Duilding Tons	L	C			
Building Type	Width (	Depth ()	-Standards		
Carriage House	n/a	n/a	1703-3.40		
Detached House: Compact	30' min.; 50' max.	75' min.	1703-3.60		
Cottage Court	75' min.; 100' max.	100' min.	1703-3.70		
Duplex	40' min.; 75' max.	100' min.	1703-3.80		
Rowhouse	18' min.; 35' max.	80' min.	1703-3.90		
Multi-Plex: Small	50' min.; 100' max.	100' min.	1703-3.100		
Live/Work	18' min.; 35' max.	80' min.	1703-3.130		

### Zoning Research Completed by Opticos for NAHB



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Smaller Homes and Accessory Dwelling Units (ADUs) Resource

### 40'-0" 13'2.5" x 12" 910" x 11'6" 9"10" x 111 13'2.5" x 10'3" 13'2 5" x 9'3,5" 13'2.5" × 9'3.5" FOURPLEX Option 2 Ground Floor 2 Bed/2 Bath 980 SF (total unit) 2293 SF (footprint)

# Concluding Thoughts



A few takeaways

# Built results are shaking up the building industry







# Stop Using Density, Mutlifamily, Upzoning

How many neighborhoods do you feel would be open to "increasing density" as a general concept?

Housing choices, and options as alternative.



# Instead focus on form, scale, and housing types



# Find out more at Missing Middle Housing.com



"Its time to rethink and evolve, reinvent and renew."

What's Next - Urban Land Institute

















